



To amend the Higher Education Act to ensure College for All.

## IN THE HOUSE OF REPRESENTATIVES

APRIL 4, 2017

Ms. Jayapal (for herself, Mr. Ellison, Mr. Scott of Virginia, Mr. Gri-Jalva, Mr. No<u>Lan</u>, Ms. Lee, Mr. Pocan, Ms. Jackson Lee, Mr. Khanna, Ms. Norton, Ms. Velázquez, Mr. Conyers, Mr. Raskin, Mr. Swalwell of California, Mr. Cicilline, Mr. Welch, Mrs. Napolitano, Mr. Langevin, Mr. Blumenauer, and Mr. Espaillat) introduced the following bill; which was referred to the Committee on Education and the Workforce

# **A BILL**

To amend the Higher Education Act to ensure College for All.

1 Be it enacted by the Senate and House of Representa-

2 fives of the United States of America in Congress assembled.,

## 3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "College for All Act 5 of 2017".

1	TITLE I—FEDERAL-STATE PART-
2	NERSHIP TO ELIMINATE TUI-
3	TION AND REQUIRED FEES
4	SEC. 101. FEDERAL-STATE PARTNERSHIP TO ELIMINATE
5	TUITION AND REQUIRED FEES.
6	The Higher Education Act of 1965 (20 U.S.C. 1001
7	et seq.) is amended by adding at the end the following:
8	"TITLE IX—FEDERAL-STATE
9	PARTNERSHIP TO ELIMINATE
10	TUITION AND REQUIRED
11	FEES
12	"SEC. 901. GRANT PROGRAM TO ELIMINATE TUITION AND
13	REQUIRED FEES AT PUBLIC INSTITUTIONS
14	OF HIGHER EDUCATION AND TRIBAL COL-
15	LEGES AND UNIVERSITIES.
16	"(a) Definitions.—In this section:
17	"(1) Award year.—The term 'award year' has
18	the meaning given the term in section 481(a).
19	"(2) Community college.—The term 'com-
20	munity college' means—
21	"(A) a public institution of higher edu-
22	cation at which the credential that is predomi-
23	nantly awarded to students is at the sub-bacca-
24	laureate level; or

1	"(B) a public postsecondary vocational in-
2	stitution, as defined under section 102(c).
3	"(3) Cost of attendance.—The term 'cost of
4	attendance' has the meaning given the term in sec-
5	tion 472.
6	"(4) Dual or concurrent enrollment
7	PROGRAM.—The term 'dual or concurrent enrollment
8	program' has the meaning given the term in section
9	8101 of the Elementaiy and Secondary Education
10	Act of 1965.
11	"(5) Early college high school.—The
12	term 'early college high school' has the meaning
13	given the term in section 8101 of the Elementary
14	and Secondary Education Act of 1965.
15	"(6) Eligible indian entity.—The term 'eli-
16	gible Indian entity' means the entity responsible for
17	the governance, operation, or control of a Tribal Col-
18	lege or University.
19	"(7) Eligible student.—The term 'eligible
20	student' means an individual, regardless of age, who
21	has not obtained a baccalaureate degree or higher
22	degree and—
23	"(A) is enrolled, or plans to enroll, in a
24	community college in the State in which the in-

- dividual is a resident or in a 2-year Tribal College or University; or
- 3 "(B) is a working class or middle class stu-4 dent, as described in subsection (d)(3), who is 5 enrolled or plans to enroll in a 4-year public in-6 stitution of higher education in the State in 7 which the individual is a resident or in a 4-year 8 Tribal College or University.
  - "(8) Full-time equivalent eligible students.—The term 'full-time equivalent eligible students', when used with respect to an institution of higher education, has the meaning given the term 'full-time equivalent students', except that the calculation shall be made based on the number of eligible students enrolled at such institution.
    - term 'full-time equivalent students' means the sum of the number of students enrolled full time at an institution, plus the full-time equivalent of the number of students enrolled part time (determined on the basis of the quotient of the sum of the credit hours of all part-time students divided by 12) at such institution.

1	"(10) Institution of higher education.—
2	The term 'institution of higher education' has the
3	meaning given the term in section 101.
4	"(11) Public 4-year institution of higher
5	education.—The term 'public 4-year institution of
6	higher education' means a public institution of high-
7	er education that is not a community college.
8	"(12) Tribal college or university.—The
9	term 'Tribal College or University' has the meaning
10	given the term in section 316(b)(3).
11	"(13) 2-year tribal college or univer-
12	sity.—The term '2-year Tribal College or Univer-
13	sity' means a Tribal College or University at which
14	the credential that is predominantly awarded to stu-
15	dents is at the sub-baccalaureate level.
16	"(14) 4-year tribal college or univer-
17	sity.—The term '4-year Tribal College or Univer-
18	sity' means a Tribal College or University that is not
19	a 2-year Tribal College or University.
20	"(b) Program Authorized.—
21	"(1) Grants authorized.—From amounts
22	appropriated under subsection (g), the Secretary
23	shall award grants, from allotments under sub-
24	section (c), to States and eligible Indian entities hav-

1	ing applications approved under subsection (e), to
2	enable the States and eligible Indian entities—
3	"(A) to eliminate tuition and required fees
4	for all eligible students at community colleges
5	in the State or at 2-year Tribal Colleges and
6	Universities of the eligible Indian entity; and
7	"(B) to eliminate tuition and required fees
8	for working class and middle class eligible stu-
9	dents, as described in subsection (d)(3), at pub-
10	lic 4-year institutions of higher education in the
11	State or 4-year Tribal Colleges and Universities
12	of the eligible Indian entity.
13	"(2) Non-federal share requirement.—
14	"(A) In general.—Except as provided in
15	subparagraph (B), each State or eligible Indian
16	entity that receives a grant under this section
17	shall provide a non-Federal share of funds for
18	an award year from non-Federal sources in an
19	amount that is equal to 33 percent of the
20	amount required to eliminate tuition and re-
21	quired fees—
22	"(i) in the case of a State, at commu-
23	nity colleges in the State for all eligible
24	students and at public 4-year institutions
25	of higher education in the State for work-

ing class and middle class eligible students, as described in subsection (d)(3), for the award year; and

"(ii) in the case of an eligible Indian entity, at 2-year Tribal Colleges and Universities of the eligible Indian entity for all eligible students and at 4-year Tribal Colleges and Universities of the eligible Indian entity for working class and middle class eligible students, as described in subsection (d)(3), for the award year.

# "(B) Non-federal share requirement

#### FOR CERTAIN ELIGIBLE INDIAN ENTITIES.—

"(i) In general.—In the case of an eligible Indian entity that receives a grant under this section for an award year for which not less than 75 percent of the students enrolled in the 2-year Tribal Colleges and Universities and 4-year Tribal Colleges and Universities of the eligible Indian entity are low-income students, such eligible Indian entity shall provide a non-Federal share of funds from non-Federal sources in an amount that is equal to not more than 5 percent of the amount necessary to elimi-

1	nate tuition and required fees at 2-year
2	Tribal Colleges and Universities of the eli-
3	gible Indian entity for all eligible students
4	and at 4-year Tribal Colleges and Univer-
5	sities of the eligible Indian entity for work-
6	ing class and middle class eligible students,
7	as described in subsection (d)(3), for the
8	award year.
9	"(ii) Low-income student.—In this
10	subparagraph, the term 'low-income stu-
11	dent' has the meaning given such term by
12	the Secretary, except that such term shall
13	not exclude any student eligible for a Fed-
14	eral Pell Grant under section 401.
15	"(iii) Data.—In calculating the num-
16	ber of enrolled students and low-income
17	students for purposes of clause (i), the
18	Secretary shall use—
19	"(I) for the first award year of
20	the program under this section, the
21	number of students enrolled in award
22	year 2015-2016; and
23	"(II) for each subsequent award
24	year, the projected student enrollment

1	numbers for the award year for which
2	the allotment is made.
3	"(3) No IN-KIND CONTRIBUTIONS.—No in-kind
4	contribution shall count toward the non-Federal
5	share requirement under paragraph (2).
6	"(c) Determination of Allotment.—
7	"(1) First award year of program.—The
8	Secretary shall allot, to each eligible State or eligible
9	Indian entity that submits an application under this
10	section for a grant under subsection (b)(1) for the
11	first award year of the program under this section,
12	an amount that is equal to 67 percent (or not less
13	than 95 percent in the case of an eligible Indian en-
14	tity described in subsection (b)(2)(B)) of the total
15	revenue received—
16	"(A) in the case of a State, from all eligi-
17	ble students at community colleges in the State
18	and from working class and middle class eligible
19	students, as described in subsection (d)(3), at
20	public 4-year institutions of higher education in
21	the State in the form of tuition and required
22	fees for—
23	"(i) with respect to a State that did
24	not eliminate tuition and required fees as
25	described in paragraphs (2) and (3) of

1	subsection (d) for the preceding award
2	year, award year 2015-2016; or
3	"(ii) with respect to a State that has
4	eliminated tuition and required fees as de-
5	scribed in such paragraphs, the last award
6	year that the State charged tuition and re-
7	quired fees; and
8	"(B) in the case of an eligible Indian enti-
9	ty, from all eligible students at 2-year Tribal
10	Colleges and Universities of the eligible Indian
11	entity and from working class and middle class
12	eligible students, as described in subsection
13	(d)(3), at 4-year Tribal Colleges and Univer-
14	sities of the eligible Indian entity, in the form
15	of tuition and required fees for—
16	"(i) with respect to an eligible Indian
17	entity that did not eliminate tuition and
18	required fees as described in paragraphs
19	(2) and (3) of subsection (d) for the pre-
20	ceding award year, award year 2015-2016;
21	or
22	"(ii) with respect to an eligible Indian
23	entity that has eliminated tuition and re-
24	quired fees as described in such para-
25	graphs, the last award year for which the

1	eligible Indian entity charged tuition and
2	required fees.
3	"(2) First award year allotment for
4	STATES AND ELIGIBLE INDIAN ENTITIES APPLYING
5	AFTER THE FIRST YEAR OP THE PROGRAM.—
6	"(A) IN general.—The Secretary shall
7	allot to each eligible State or eligible Indian en-
8	tity that submits its first application for a
9	grant under subsection (b)(1) for the second or
10	a subsequent year of the program under this
11	section, an amount equal to—
12	"(i) the product of—
13	"(I) the allotment the eligible
14	State or eligible Indian entity would
15	have received in the first award year
16	of the program under this section if
17	the State or eligible Indian entity had
18	submitted an application for such
19	year;
20	"(II) the projected full-time
21	equivalent eligible students figure for
22	all community colleges and public 4-
23	year institutions of higher education
24	of the eligible State, or all 2-year
25	Tribal Colleges and Universities and

4-year Tribal Colleges and Univer-1 2 sities of the eligible Indian entity, for the award year for which the allot-3 ment is made; and "(III) the amount of additional 5 expenditures per full-time equivalent 6 7 eligible student by the eligible State or 8 eligible Indian entity that will be nec-9 essaiy to eliminate tuition and re-10 quired fees for each such student for 11 the award year for which the allot-12 ment is made; divided by "(ii) the product of— 13 14 "(I) the full-time equivalent eligi-15 ble students figure for all community 16 colleges and public 4-year institutions of higher education of the eligible 17 State, or all 2-year Tribal Colleges 18 19 and Universities and 4-year Tribal 20 Colleges and Universities of the eligible Indian entity, for the first award 21 22 year of the program for which the eli-23 gible State or eligible Indian entity 24 was eligible to submit an application

under this section; and

1	" $(\Pi)$ the amount of expenditures
2	per full-time equivalent eligible stu-
3	dent by the eligible State or eligible
4	Indian entity that would have been
5	necessary to eliminate tuition and re-
6	quired fees for each such student for
7	the first award year of the program
8	for which the eligible State or eligible
9	Indian entity was eligible to submit an
10	application under this section.
11	"(B) Projected enrollment.—If the
12	projected full-time equivalent eligible students
13	figure of the State or eligible Indian entity
14	under subparagraph (A) is more than 25 per-

projected full-time equivalent eligible students figure of the State or eligible Indian entity under subparagraph (A) is more than 25 percent larger than the full-time equivalent eligible students figure for the preceding year, the Secretary may challenge such enrollment projection and offer an alternative enrollment projection which shall be used in the formula under subparagraph (A) for determining the allotment.

# "(3) Subsequent award years.—

"(A) In general.—The Secretary shall allot to an eligible State or eligible Indian entity submitting an application for a grant under subsection (b)(1) for a second or subsequent

1	year after receiving a grant under paragraph
2	(1) or (2), an amount equal to—
3	"(i) the product of—
4	"(I) the allotment received for
5	the first award year for which the eli-
6	gible State or eligible Indian entity
7	submitted an application;
8	"(II) the projected full-time
9	equivalent eligible students figure for
10	all community colleges and public 4-
11	year institutions of higher education
12	of the eligible State, or all 2-year
13	Tribal Colleges and Universities and
14	4-year Tribal Colleges and Univer-
15	sities of the eligible Indian entity, for
16	the award year for which the allot-
17	ment is made; and
18	"(III) the amount of additional
19	expenditures per full-time equivalent
20	eligible student by the eligible State or
21	eligible Indian entity that will be nec-
22	essaiy to eliminate tuition and re-
23	quired fees for each such student for
24	the award year for which the allot-
25	ment is made; divided by

1	"(ii) the product of—
2	"(I) the full-time equivalent eligi-
3	ble student figure for all community
4	colleges and public 4-year institutions
5	of higher education of the eligible
6	State, or all 2-year Tribal Colleges
7	and Universities and 4-year Tribal
8	Colleges and Universities of the eligi-
9	ble Indian entity, for the first award
10	year that the State or eligible Indian
11	entity participates under paragraph
12	(1) or (2), as the case maybe; and
13	"(II) the amount of expenditures
14	per full-time equivalent eligible stu-
15	dent by the eligible State or eligible
16	Indian entity that was necessary to
17	eliminate tuition and required fees for
18	each such student for the first award
19	year that the State or eligible Indian
20	entity participates under paragraph
21	(1) or (2), as the case maybe.
22	"(B) Projected enrollment.—If the
23	projected full-time equivalent eligible students
24	figure of the State or eligible Indian entity
25	under subparagraph (A) is more than 25 per-

cent larger than the full-time equivalent eligible students figure for the preceding year, the Secretary may challenge such enrollment projection and offer an alternative enrollment projection which shall be used in the formula under subparagraph (A) for determining the allotment.

#### "(4) Actual enrollment figures.—

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"(A) In general.—By not later than November 1 of the second award year for which a State or eligible Indian entity receives an allotment under this section, and each succeeding November 1, such State or eligible Indian entity shall report to the Secretary its actual full-time equivalent eligible students figure for the preceding award year.

Adjustments.—If "(B) the actual fulltime equivalent eligible students figure for the preceding award year reported under subparagraph (A)—

"(i) exceeds the projected enrollment that was used for determining the allotment for the preceding award year, notwithstanding any other provision of this section, the allotment for the award year in which the November 1 date falls for the

State or eligible Indian entity shall be increased to reflect such actual enrollment, which figure shall be increased by the State Gross Domestic Product Price Index, or the Gross Domestic Product Price Index of the State in which the eligible Indian entity operates; or

"(ii) is below the projected enrollment that was used for determining the allotment for the preceding award year, not-withstanding any other provision of this section, the allotment for the award year in which the November 1 date falls for the State or eligible Indian entity shall be decreased to reflect such actual enrollment, which figure shall be increased by the average interest rate on 5-year United States Treasury securities issued during the preceding award year.

"(5) Additional funds.—If a State or eligible Indian entity provides additional funds toward reducing the cost of attendance and improving instruction at institutions of higher education beyond the cost of eliminating tuition and required fees as described in paragraphs (2) and (3) of subsection

- (d) for any award year that is more than the non-1 2 Federal share requirement under subsection (b)(2) and the maintenance of expenditures requirement 3 under paragraphs (4) and (5) of subsection (d), the Secretary shall provide to the State or eligible In-5 6 dian entity an amount equal to such additional fund-7 ing provided by the State or eligible Indian entity, 8 which amount provided by the Secretary may be 9 used for the activities described in subsection (f)(2). 10 "(d) STATE AND ELIGIBLE INDIAN ENTITY ELIGI-BILITY REQUIREMENTS.—In order to be eligible to receive
- "(1) Ensure that public institutions of higher education in the State or Tribal Colleges and Universities of the eligible Indian entity maintain expenditures on instruction per full-time equivalent student at levels that are equal to or exceed the expenditures on instruction per full-time equivalent student for award year 2015-2016.

an allotment under this section for an award year, a State

or eligible Indian entity shall comply with the following:

"(2) Ensure that tuition and required fees for eligible students in the State's community college system or eligible students in the 2-year Tribal Colleges and Universities of the eligible Indian entity are eliminated.

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1	(3) (A) Ensure that tuition and required fees
2	for eligible students attending the State's public 4-
3	year institutions of higher education or eligible stu-
4	dents attending the 4-year Tribal Colleges and Uni-
5	versities of the eligible Indian entity are eliminated
6	as follows:
7	"(i) For the first award year of the pro-
8	gram under this section, the State or eligible
9	Indian entity shall eliminate tuition and re-
10	quired fees for such students—
11	"(I) who are dependent students,
12	whose parents' adjusted gross income for
13	the taxable year that is 1 year prior to the
14	taxable year that ends immediately prior to
15	the beginning of the award year is equal to
16	or less than \$125,000; and
17	" $(\Pi)$ who are independent students,
18	whose adjusted gross income for the tax-
19	able year that is 1 year prior to the taxable
20	year that ends immediately prior to the be-
21	ginning of the award year is equal to or
22	less than \$125,000.
23	"(ii) For each award year after the first
24	award year of the program under this section,
25	the State or eligible Indian entity shall elimi-

1	nate tuition and required fees for such stu-
2	dents—
3	"(I) who are dependent students,
4	whose parents' adjusted gross income for
5	the taxable year that is 1 year prior to the
6	taxable year that ends immediately prior to
7	the beginning of the award year is equal to
8	or less than the applicable amount; and
9	"(II) who are independent students,
10	whose adjusted gross income for the tax-
11	able year that is 1 year prior to the taxable
12	year that ends immediately prior to the be-
13	ginning of the award year is equal to or
14	less than the applicable amount.
15	"(B)(i) In this paragraph, the term 'applicable
16	amount' means an amount equal to, for any award
17	year beginning after the calendar year that precedes
18	the calendar year in which the first award year of
19	the program under this section begins, the greater
20	of—
21	"(I) the amount determined under this
22	subparagraph for the preceding award year, or
23	"(II) an amount equal to the product of—
24	"(aa) \$125,000, and
25	"(bb) the ratio of—

1	"(AA) the national average wage
2	index (as defined in section 209(k)(l)
3	of the Social Security Act (42 U.S.C.
4	409(k)(l))) for the calendar year pre-
5	ceding the calendar year in which the
6	applicable award year begins, to
7	"(1)P>) the national average wage
8	index (as so defined) for 2016.
9	"(ii) If any amount determined under clause (i)
10	is not a multiple of \$100, such amount shall be
11	rounded to the nearest multiple of \$100.
12	"(4) Maintain State operating expenditures per
13	full-time equivalent student for public institutions of
14	higher education in the State, or operating expendi-
15	tures per full-time equivalent student for Tribal Col-
16	leges and Universities of the eligible Indian entity,
17	excluding the amount of funds provided under this
18	section, at a level that is equal to or exceeds the
19	level of such support for award year 2015-2016.
20	"(5) Maintain State expenditures on need-based
21	financial aid programs for enrollment in public insti-
22	tutions of higher education in the State or expendi-
23	tures on need-based financial aid programs for en-
24	rollment in Tribal Colleges and Universities of the

eligible Indian entity at a level that is equal to or

- exceeds the level of such support for award year 2 2015-2016.
- "(6) Ensure public institutions of higher education in the State or Tribal Colleges and Universities of the eligible Indian entity maintain funding for institutional need-based student financial aid in an amount that is equal to or exceeds the level of such support for award year 2015-2016.
  - "(7) Provide an assurance that not later than 5 years after the first award year for which the grant is awarded, not less than 75 percent of instruction at public institutions of higher education in the State or Tribal Colleges and Universities of the eligible Indian entity is provided by tenured or tenure-track faculty.
    - "(8) Require that public institutions of higher education in the State or Tribal Colleges and Universities of the eligible Indian entity provide, for each student enrolled at the institution who receives the maximum Federal Pell Grant award under subpart 1 of part A of title IV, institutional student financial aid (excluding student loans) in an amount equal to 100 percent of the difference between—
- 24 "(A) the cost of attendance at such institu-25 tion; and

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1	"(B) the sum of—
2	"(i) the amount of the maximum Fed-
3	eral Pell Grant award; and
4	"(ii) the student's expected family
5	contribution.
6	"(9) Ensure that public institutions of higher
7	education in the State or Tribal Colleges and Uni-
8	versities of the eligible Indian entity not adopt poli-
9	cies to reduce enrollment.
10	"(10) Provide an assurance that public institu-
11	tions of higher education in the State or Tribal Col-
12	leges and Universities of the eligible Indian entity
13	will not charge out of State students an amount that
14	exceeds the marginal cost of attending institutions of
15	higher education in the State or Tribal Colleges and
16	Universities of the eligible Indian entity.
17	"(11) Provide an assurance that public institu-
18	tions of higher education in the State or Tribal Col-
19	leges and Universities of the eligible Indian entity
20	that charge non-eligible in-State students tuition and
21	required fees, will not charge such students a rate
22	that exceeds the rate for the last year that tuition
23	and required fees were charged to eligible students,
24	increased by the percentage change for subsequent

years in the expenditures per full-time equivalent eli-

1	gible student by the State or eligible entity that is
2	necessary to continue to eliminate tuition and re-
3	quired fees for eligible students.
4	"(e) SUBMISSION AND CONTENTS OF APPLICA-
5	TION.—For each award year for which a State or eligible
6	Indian entity desires a grant under this section, an appli-
7	cation shall be submitted to the Secretary at such time,
8	in such manner, and containing such information as the
9	Secretary may require. Such application shall be sub-
10	mitted by—
11	"(1) in the case of a State, the State agency
12	with jurisdiction over higher education or another
13	agency designated by the Governor or chief executive
14	of the State to administer the program under this
15	section; and
16	"(2) in the case of an eligible Indian entity, the
17	eligible Indian entity or a Tribal College or Univer-
18	sity of the eligible Indian entity.
19	``(f) Use op Funds.—
20	"(1) In GENERAL.—A State or eligible Indian
21	entity that receives a grant under this section shall
22	use the grant funds and the non-Federal share
23	funds required under this section—
24	"(A) to eliminate tuition and required fees
25	for all eligible students at community colleges

in the State or at 2-year Tribal Colleges and
Universities of the eligible Indian entity; and

"(B) to eliminate tuition and required fees for working class and middle class eligible students, as described in subsection (d)(3), at public 4-year institutions of higher education in the State or 4-year Tribal Colleges and Universities of the eligible Indian entity.

"(2) Additional funding.—Once tuition and required fees have been eliminated pursuant to paragraph (1), a State or eligible Indian entity that receives a grant under this section shall use any remaining grant funds and non-Federal share funds required under this section to reduce the cost of attendance and increase the quality of instruction and student support services at public institutions of higher education in the State or at Tribal Colleges and Universities of the eligible Indian entity by carrying out any of the following:

"(A) Providing additional non-loan aid to students, which may include need-based student financial aid, to reduce or eliminate the cost of attendance for a public institution of higher education or a Tribal College or University beyond eliminating tuition and required fees.

1	"(B) Expanding academic course offerings
2	and high-quality occupational skills training
3	programs to students.
4	"(C) Increasing the number and percent-
5	age of full-time instructional faculty, including
6	full-time tenure and tenure-track instructional
7	faculty.
8	"(D) Providing all faculty with profes-
9	sional supports to help students succeed, such
10	as professional development opportunities, office
11	space, and shared governance in the institution.
12	"(E) Compensating part-time faculty for
13	work done outside of the classroom relating to
14	instruction, such as holding office hours.
15	"(F) Strengthening and ensuring all stu-
16	dents have access to student support services
17	such as academic advising, counseling, and tu-
18	toring.
19	"(G) Expanding access to dual or concur-
20	rent enrollment programs and early college high
21	school programs.
22	"(H) Any other additional activities that
23	improve instructional quality and academic out-
24	comes for students as approved by the Sec-

retary through a peer review process.

1	"(3) Prohibition.—A State or eligible Indian
2	entity that receives a grant under this section may
3	not use grant funds or non-Federal share funds re-
4	quired under this section—
5	"(A) for the construction of a nonacademic
6	facility, such as a student center or stadium;
7	"(B) for merit-based student financial aid;
8	"(C) for need-based student financial aid
9	(except to the extent funds available under sub-
10	section (c)(5) are used to carry out paragraph
11	(2) (A));
12	"(D) to pay the salaries or benefits of
13	school administrators;
14	"(E) for capital outlays or deferred main-
15	tenance; or
16	"(F) for expenditures on athletics other
17	than activities open to all members of the cam-
18	pus community.
19	"(g) AUTHORIZATION OF APPROPRIATIONS.—
20	"(1) In GENERAL.—There are authorized to be
21	appropriated, and there are appropriated, to carry
22	out this section—
23	"(A) such sums as may be necessary for
24	the fourth quarter of fiscal year 2017;

1	"(B) \$41,000,000,000 for fiscal year 2018;
2	and
3	"(C) such sums as may be necessary for
4	each of the fiscal years 2019 through 2027.
5	"(2) Availability of funds.—Funds made
6	available pursuant to paragraph (1)(A) shall be
7	available for obligation from October 1, 2016 to Sep-
8	tember 30, 2017. Funds made available pursuant to
9	subparagraph (B) or (C) of paragraph (1) shall be
10	available for obligation through September 30 of the
11	fiscal year succeeding the fiscal year for which such
12	sums were appropriated.
13	"SEC. 902. GRANT PROGRAM FOR PRIVATE HISTORICALLY
14	BLACK COLLEGES AND UNIVERSITIES AND
15	PRIVATE MINORITY-SERVING INSTITUTIONS,
16	"(a) Definitions.—Except as otherwise provided, in
17	this section:
18	"(1) Community college.—The term 'com-
19	munity college' has the meaning given the term in
20	section 901.
21	"(2) Eligible institution.—
22	"(A) IN GENERAL.—Except as provided in
23	subparagraph (D), the term 'eligible institution'
24	means a private, nonprofit 2-year institution or
25	4-year institution that—

1	"(i) is—
2	"(I) a part B institution (as de-
3	fined in section 322);
4	"(II) a Hispanic-serving institu-
5	tion (as defined in section 502);
6	"(III) a Tribal College or Univer-
7	sity (as defined in section 316) whose
8	entity responsible for the governance,
9	operation, or control of the College or
10	University has not received a grant
11	under section 901;
12	"(IV) an Alaska Nat ive-serving
13	institution or a Native Hawaiian-serv-
14	ing institution (as defined in section
15	317(b));
16	"(V) a Predominantly Black in-
17	stitution (as defined in section
18	371(c));
19	"(VI) an Asian American and
20	Native American Pacific Islander-
21	serving institution (as defined in sec-
22	tion 371(c)); or
23	"(VII) a Native American-serving
24	nontribal institution (as defined in
25	section 371(c));

1	"(ii) has a student body of which not
2	less than 35 percent are low-income stu-
3	dents;
4	"(iii) ensures that tuition and re-
5	quired fees for eligible students enrolled in
6	the institution are eliminated or signifi-
7	cantly reduced during any period for which
8	the institution receives a grant under this
9	section;
10	"(iv) maintains expenditures on in-
11	struction per a full-time equivalent eligible
12	student at levels that meet or exceed the
13	expenditures on instruction per a full-time
14	equivalent eligible student for award year
15	2015-2016;
16	"(v) will invest institutional funds and
17	seek additional funding to reduce or elimi-
18	nate tuition and required fees for all stu-
19	dents;
20	"(vi) maintains expenditures on need-
21	based financial aid programs for students
22	enrolled at the institution at a level that
23	meets or exceeds the level of such support
24	for award year 2015-2016;

1	"(vii) provides an assurance that the
2	institution will increase the amount of in-
3	struction provided by tenured or tenure-
4	track faculty; and
5	"(viii) does not adopt policies to re-
6	duce enrollment.
7	"(B) 2-year institution.—The term '2-
8	year institution' means an institution at which
9	the credential that is predominantly awarded to
10	students is at the sub-baccalaureate level.
11	"(C) _4-yuar INSTITUTION.—The term '4-
12	year institution' means an institution that is
13	not a 2-year institution.
14	"(D) EXCEPTION.—
15	"(i) In General.—An eligible institu-
16	tion as described in subparagraph (A) shall
17	not be an eligible institution for purposes
18	of this section for the period described in
19	clause (ii) if such institution was a for-
20	profit institution at any time that con-
21	verted to a nonprofit institution.
22	"(ii) Period op ineligibility.—An
23	institution described under clause (i) shall
24	not be an eligible institution for purposes
25	of this section for a period of 25 years

- from the date the institution converted
  from a for-profit institution to a nonprofit
  institution or 25 years after the date of enactment of this Act, whichever period is
  longer.
  - "(3) **Eligible student.**—The term 'eligible student' means a low-income student enrolled in an eligible institution who has not obtained a baccalaureate degree or a higher degree.
  - **"(4)** Full-time equivalent eligible students.—The term 'full-time equivalent eligible students' means the sum of the number of eligible students projected to enroll full time at an institution for an award year, plus the full-time equivalent of the number of eligible students projected to be enrolled part time (determined on the basis of the quotient of the sum of the credit hours of all part-time eligible students divided by 12) at such institution, for such award year.
  - "(5) **Low-income student.**—The term 'low-income student' has the meaning given such term by the Secretary, except that such term shall not exclude any student eligible for a Federal Pell Grant under section 401.

"(6) 1 **Public** 4-year institution of higher 2 education.—The term 'public 4-year institution of 3 higher education' has the meaning given the term in section 901. "(b) Authorization of Grant Program.— 5 6 "(1) In GENERAL.—From amounts appro-7 priated under subsection (e), the Secretary shall 8 award grants, from allotments under paragraph (2), 9 to eligible institutions having applications approved under subsection (c), to enable the eligible institu-10 11 tions to eliminate or significantly reduce tuition and 12 required fees for eligible students. 13 Allotments.—Subject to paragraph (3),14 the Secretary shall allot, for each award year, to 15 each eligible institution having an application ap-16 proved under subsection (c), an amount that is equal 17 to the product of— "(A) tuition and required fees for eligible 18 19 students at the eligible institution for the award 20 year, and 21 "(B) the number of full-time equivalent eli-22 gible students projected to enroll in the eligible 23 institution for the award year.

"(3) Limitations.—

1	"(A) Limitations on institutional al-
2	LOTMENTS.—In making allotments under para-
3	graph (2) for an award year, the Secretary
4	shall not award an allotment that is—
5	"(i) with respect to an eligible institu-
6	tion that operates in a State that has
7	eliminated tuition and required fees as de-
8	scribed in paragraphs (2) and (3) of sec-
9	tion 901(d) for the preceding award year,
10	more than the amount equal to the product
11	of—
12	"(I) the number of projected full-
13	time equivalent eligible students for
14	the award year; and
15	"(II) the expenditures per full-
16	time equivalent eligible student, in-
17	cluding the Federal allotment and
18	non-Federal share, under section 901
19	for the preceding award year for the
20	State (or, in the case of a State that
21	did not receive a grant under such
22	section for the preceding award year,
23	the amount needed to eliminate tui-
24	tion and required fees for full-time
25	equivalent eligible students in the

1	State, calculated in the same manner
2	as such amount is calculated under
3	section 901(c) for the preceding
4	award year for the State), at—
5	"(aa) if the eligible institu-
6	tion is a 2-year institution, com-
7	munity colleges in the State in
8	which the institution operates; or
9	"(bb) if the eligible institu-
10	tion is a 4-year institution, public
11	4-year institutions of higher edu-
12	cation in the State in which the
13	institution operates; and
14	"(ii) with respect to an eligible insti-
15	tution that operates in a State that has
16	not eliminated tuition and required fees as
17	described in paragraphs (2) and (3) of sec-
18	tion 901(d) for the preceding award year,
19	more than the amount equal to the product
20	of—
21	"(I) the number of projected full-
22	time equivalent eligible students for
23	the award year; and

1	" $(\Pi)$ the average tuition and re-
2	quired fees for the preceding award
3	year at—
4	"(aa) if the eligible institu-
5	tion is a 2-year institution, public
6	2-year institutions of higher edu-
7	cation in the State in which the
8	institution operates; or
9	"(bb) if the eligible institu-
10	tion is a 4-year institution, public
11	4-year institutions of higher edu-
12	cation in the State in which the
13	institution operates.
14	"(B) Limitations on tuition hikes.—
15	"(i) First award year.—For the
16	first award year for which an eligible insti-
17	tution applies for a grant under this sec-
18	tion, such eligible institution shall not in-
19	crease tuition and required fees at a rate
20	that is greater than any annual increase in
21	tuition and required fees at the eligible in-
22	stitution for the 5 years preceding such
23	first award year.
24	"(ii) Succeeding award years.—

1 "(I) GENERAL.—For ΙN each 2 award year after the first award year for which an eligible institution re-3 ceives a grant under this section, such eligible institution shall not increase 5 tuition and required fees for eligible 6 7 students from the preceding award 8 year at a rate that is greater than the 9 percentage increase in the Employ-10 ment Cost Index for the award year 11 for which the grant is received, as compared to the Employment Cost 12 Index for the award year preceding 13 14 the award year for which the grant is 15 received. 16 "(II)" **EMPLOYMENT** COST INDEX.—In 17 this subparagraph, the term 'Employment Cost Index', when 18 19 used with respect to an award year, 20 means the Employment Cost Index 21 for total compensation for private in-22 dustry workers by bargaining status 23 and census region and division (not 24 seasonally adjusted) of the division in

which the eligible entity is located, as

provided by the Bureau of Labor Statistics of the Department of Labor,
that is provided for the December
that immediately precedes the start of
the award year.

### "(4) ACTUAL ENROLLMENT FIGURES.—

- "(A) In general.—By not later than November 1 of the second award year for which an eligible institution receives a grant under this section, such eligible institution shall report to the Secretary its actual full-time equivalent eligible students figure for the preceding award year.
- "(B) Adjustments.—If the actual fulltime equivalent eligible students figure for the preceding award year reported under subparagraph (A)—
  - "(i) exceeds the projected enrollment that was used for determining the allotment under subparagraph (2)(B) for the preceding award year, notwithstanding any other provision of this Act, the allotment for the award year in which the November 1 date falls for the eligible institution shall be increased to reflect such actual enroll-

ment, which figure shall be increased by
the Gross Domestic Product Price Index of
the State in which the eligible institution
operates; or

that was used for determining the allotment under subparagraph (2)(B) for the preceding award year, notwithstanding any other provision of this Act, the allotment for the award year in which the November 1 date falls for the eligible institution shall be decreased to reflect such actual enrollment, which figure shall be increased by the average interest rate on 5-year United States Treasuiy securities issued during the preceding award year.

- "(c) APPLICATION.—An eligible institution that de-18 sires to receive a grant under this section shall submit to 19 the Secretary an application at such time, in such manner, 20 and containing such information as the Secretary may re-21 quire.
- 22 "(d) PROHIBITION.—An eligible institution that re-23 ceives a grant under this section may not use grant funds 24 under this section—

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1	"(1) for the construction of a nonacademic fa-
2	cility, such as a student center or stadium;
3	"(2) for merit-based or need-based student fi-
4	nancial aid;
5	"(3) to pay the salaries or benefits of school ad-
6	ministrators;
7	"(4) for capital outlays or deferred mainte-
8	nance; or
9	"(5) for expenditures on athletics other than
10	activities open to all members of the campus com-
11	munity.
12	"(e) AUTHORIZATION OF APPROPRIATIONS.—There
13	are authorized to be appropriated, and there are appro-
14	priated, to carry out this section—
15	"(1) such sums as may be necessary for the
16	fourth quarter of fiscal year 2017;
17	"(2) \$1,340,000,000 for fiscal year 2018; and
18	"(3) such sums as may be necessary for each
19	of the fiscal years 2019 through 2027.".
20	SEC. 102. INCREASING SUCCESS FOR LOW-INCOME AND
21	FIRST GENERATION STUDENTS.
22	(a) AUTHORIZATION OF APPROPRIATIONS FOR FED-
23	ERAL TRIO PROGRAMS.—Section 402A(g) of the Higher
24	Education Act of 1965 (20 U.S.C. 1070a-ll(g)) is
25	amended by inserting after the first sentence the fol-

- 1 lowing: "For the purpose of making grants and contracts
- 2 under this chapter, there are authorized to be appro-
- **3** priated \$1,080,000,000 for fiscal year 2018,
- 4 \$1,260,000,000 for fiscal year 2019, \$1,440,000,000 for
- 5 fiscal year 2020, \$1,620,000,000 for fiscal year 2021,
- 6 \$1,800,000,000 for fiscal year 2022, and such sums as
- 7 may be necessary for each of fiscal years 2023 through
- 8 2027.".
- 9 (b) AUTHORIZATION OF APPROPRIATIONS FOR
- 10 GEAR UP PROGRAMS.—Section 404H of the Higher
- 11 Education Act of 1965 (20 U.S.C. 1070a-28) is amended
- 12 by striking "\$400,000,000" and all that follows through
- 13 the period and inserting "\$410,000,000 for fiscal year
- 14 2018 and such sums as may be necessary for each of fiscal
- 15 years 2019 through 2027.".

## 16 TITLE II—EXPANSION OF WORK

### 17 STUDY TO MEET THE NEEDS

### 18 OF TODAY'S STUDENTS

- 19 SEC. 201. AUTHORIZATION OF APPROPRIATIONS.
- Section 441(b) of the Higher Education Act of 1965
- 21 (20 U.S.C. 1087-51(b)) is amended to read as follows:
- 22 "(b) AUTHORIZATION OF APPROPRIATIONS.—There
- 23 are authorized to be appropriated to carry out this part—
- "(1) \$1,000,000,000 for fiscal year 2018;
- 25 "(2) \$1,500,000,000 for fiscal year 2019;

1	"(3) \$2,000,000,000 for fiscal year 2020;
2	"(4) \$2,500,000,000 for fiscal year 2021;
3	"(5) \$3,000,000,000 for fiscal year 2022; and
4	"(6) such sums as may be necessary for each
5	of fiscal years 2023-2027.".
6	SEC. 202. REFORM OF THE WORK STUDY FORMULA.
7	Section 442 of the Higher Education Act of 1965 (20
8	U.S.C. 1087-52) is amended—
9	(1) by striking subsection (a) and inserting the
10	following:
11	"(a) REVISION TO THE FEDERAL WORK STUDY AL-
12	LOCATION.—The Secretary shall allocate funds under this
13	section solely on the basis of the self-help need determina-
14	tion described under subsection (c).";
15	(2) in subsection (c)—
16	(A) in paragraph (2), by striking "To de-
17	termine the self-help need of an institution's eli-
18	gible undergraduate students," and inserting
19	"Until such time as the Secretary establishes a
20	revised method to determine the self-help need
21	of an institution's eligible undergraduate stu-
22	dents, in accordance with paragraph (5),";
23	(B) in paragraph (3), by striking "To de-
24	termine the self-help need of an institution's eli-
25	gible graduate and professional students", and

inserting "Until such time as the Secretary establishes a revised method to determine the self-help need of an institution's eligible graduate and professional students, in accordance with paragraph (5),"; and

- (C) by adding at the end the following:
- "(5) Not later than 1 year after the date of enactment of the College for All Act of 2017, the Secretary shall establish revised methods for determining the self-help need of an institution's eligible undergraduate students, as described in paragraph (2), and eligible graduate and professional students, as described in paragraph (3), that shall take into account the number of Federal Pell Grant eligible low-income and moderate-income students that an eligible institution serves and provide considerations for eligible institutions that successfully demonstrate improved employment outcomes. The Secretary shall promulgate any regulations necessary to carry out the revised methods of determining an eligible institution's self-help need under this subsection."; and
- 22 (3) by adding at the end the following:
- 23 "(f) FUNDS TO EXPAND JOB LOCATION DEVELOP-24 MENT PROGRAMS.—Notwithstanding any other provision 25 of this part, to promote career readiness and improve the

1 employment skills of Federal Pell Grant-eligible students,
2 the Secretary is authorized to enter into agreements with
3 eligible institutions under which such institution may use
4 not more than 20 percent or \$150,000 of its allotment
5 under this section, whichever amount is less, to expand
6 job location development programs, which may be coordi7 nated with State and local workforce development
8 boards.".

## 9 TITLE III—STUDENT LOAN RE-

# 10 LIEF FOR MILLIONS OF BOR-

## 11 **ROWERS**

12 SEC. 301. RESTORATION OF CERTAIN INTEREST RATE PRO-

13	VISIONS.		
14	Section 455(b) of	the Higher Education Act	of 1965
15 (20	) U.S.C. 1087e(b)) is ame	nded—	
16	(1) in paragraph	(8)—	
17	(A) in	the heading, by striking "	ON OR
18	AFTER JULY 1,	, 2013" and inserting "ON	OR
19	AFTER JULY 1,	, 2013, AND BEFORE JULY	7 1,
20	2017"; and		
21	(B) by	striking "on or after July 1	, 2013"
22	and inserting "on	or after July 1, 2013,	and
23	before July 1, 20	17" each place the term	ap-

pears;

1	(2) by redesignating paragraphs (9) and (10)
2	as paragraphs (10) and (11), respectively; and
3	(3) by inserting after paragraph (8) the fol-
4	lowing:
5	"(9) Interest rate provisions for new
6	LOANS ON OR AFTER JULY 1, 2017.—
7	"(A) Rates for undergraduate fdsl
8	AND FDUSL.—Notwithstanding the preceding
9	paragraphs of this subsection, for Federal Di-
10	rect Stafford Loans and Federal Direct Unsub-
11	sidized Stafford Loans issued to undergraduate
12	students, for which the first disbursement is
13	made on or after July 1, 2017, the applicable
14	rate of interest shall, during any 12-month pe-
15	riod beginning on July 1 and ending on June
16	30, be determined on the preceding June 1 and
17	be equal to—
18	"(i) the bond equivalent rate of 91-
19	day Treasury bills auctioned at the final
20	auction held prior to such June 1; plus
21	"(ii) 1.09 percent,
22	except that such rate shall not exceed 5 per-
23	cent.
24	"(B) In school and grace period
25	RULES FOR UNDERGRADUATES—Notwith-

1	standing the preceding paragraphs of this sub-
2	section, with respect to any Federal Direct
3	Stafford Loan or Federal Direct Unsubsidized
4	Stafford Loan issued to an undergraduate stu-
5	dent for which the first disbursement is made
6	on or after July 1, 2017, the applicable rate of
7	interest for interest which accrues—
8	"(i) prior to the beginning of the re-
9	payment period of the loan; or
10	"(ii) during the period in which prin-
11	cipal need not be paid (whether or not
12	such principal is in fact paid) by reason of
13	a provision described in subsection (f),
14	shall be determined under subparagraph (A) by
15	substituting '0.49 percent' for '1.09 percent'.
16	"(C) RATES FOR GRADUATE AND PROFES-
17	SIONAL PDUSL.—Notwithstanding the pre-
18	ceding paragraphs of this subsection, for Fed-
19	eral Direct Unsubsidized Stafford Loans issued
20	to graduate or professional students, for which
21	the first disbursement is made on or after July
22	1, 2017, the applicable rate of interest shall,
23	during any 12-month period beginning on July
24	1 and ending on June 30, be determined under
25	subparagraph (A)—

1	"(i) by substituting '1.86 percent' for
2	'1.09 percent'; and
3	"(ii) by substituting '8.25 percent' for
4	'5 percent'.
5	"(D) In school and grace period
6	RULES FOR GRADUATE AND PROFESSIONAL
7	students.—Notwithstanding the preceding
8	paragraphs of this subsection, with respect to
9	any Federal Direct Unsubsidized Stafford Loan
10	issued to a graduate student or professional
11	student for which the first disbursement is
12	made on or after July 1, 2017, the applicable
13	rate of interest for interest which accrues—
14	"(i) prior to the beginning of the re-
15	payment period of the loan; or
16	"(ii) during the period in which prin-
17	cipal need not be paid (whether or not
18	such principal is in fact paid) by reason of
19	a provision described in subsection (f),
20	shall be determined under subparagraph (A) by
21	substituting '1.26 percent' for '1.09 percent'.
22	"(E) Plus loans.—Notwithstanding the
23	preceding paragraphs of this subsection, with
24	respect to Federal Direct PLUS Loan for which
25	the first disbursement is made on or after July

1	1, 2017, the applicable rate of interest shall be
2	determined under subparagraph (A)—
3	"(i) by substituting '2.36 percent' for
4	'1.09 percent'; and
5	"(ii) by substituting '8.25 percent' for
6	'5 percent'.
7	"(F) Consolidation loans.—Notwith-
8	standing the preceding paragraphs of this sub-
9	section, any Federal Direct Consolidation loan
10	for which the application is received on or after
11	July 1, 2017, shall bear interest at an annual
12	rate on the unpaid principal balance of the loan
13	that is equal to the lesser of—
14	"(i) the weighted average of the inter-
15	est rates on the loans consolidated, round-
16	ed to the nearest higher Vs of 1 percent;
17	or
18	"(ii) 8.25 percent.".
19	SEC. 302. BORROWER MODIFICATION OF INTEREST RATES
20	UNDER TITLE IV.
21	Section 455(b) of the Higher Education Act of 1965
22	(20 U.S.C. 1087e(b)), as amended by section 301, is fur-
23	ther amended by adding at the end the following:
24	"(12) Borrower modification of interest
25	rate.—

1	(A) Modification.—N otwithstanding
2	any other provision of law, the borrower of a
3	Federal Stafford Loan under section 428, a
4	Federal Direct Stafford Loan, a Federal Un-
5	subsidized Stafford Loan under section 42 8H, a
6	Federal Direct Unsubsidized Stafford Loan, a
7	Federal PLUS Loan under section 42 8B, a
8	Federal Direct PLUS Loan, a Federal Consoli-
9	dation Loan under section 428C, or a Federal
10	Direct Consolidation Loan may elect to modify
11	the interest rate of the loan to be equal to—
12	"(i) in the case of a Federal Direct
13	Stafford Loan, a Federal Direct Unsub-
14	sidized Stafford Loan, a Federal Direct
15	PLUS Loan, or a Federal Direct Consoli-
16	dation Loan, the interest rate that would
17	be applicable to such loan if such loan were
18	first disbursed (or in the case of a Federal
19	Direct Consolidation Loan, first applied
20	for) on the date on which such borrower
21	elects to modify the interest rate of such
22	loan; and
23	"(ii) in the case of a Federal Stafford
24	Loan, a Federal Unsubsidized Stafford
25	Loan, a Federal PLUS Loan, or a Federal

1	Consolidation Loan, the weighted average
2	of the interest rates applicable to loans
3	under part B on the date the loan was first
4	disbursed (or in the case of a Federal Con-
5	solidation Loan, first applied for).
6	"(B) FIXED RATE.—Except as provided in
7	subparagraph (C), an interest rate elected
8	under subparagraph (A) for a loan shall be
9	fixed for the life of the loan.
10	"(C) CONTINUING AUTHORITY TO MOD-
11	IFY.—A borrower may elect to modify the inter-
12	est rate of a loan in accordance with subpara-

# 15 SEC. 303. EXCESS REVENUE IN THE FEDERAL DIRECT LOAN

graph (A) at any time during the life of the

### 16 PROGRAM.

loan.".

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17 (a) IN GENERAL.—The Secretary of Education shall, for each fiscal year beginning with the first full fiscal year 18 following the date of enactment of this Act, as soon as 19 practicable after the end of such fiscal year, determine whether the amount of Federal funds expended to carry 21 22 out the William D. Ford Federal Direct Loan Program under part D of title IV of the Higher Education Act of 23 24 1965 (20 U.S.C. 1087a et seq.) during such fiscal year

- 1 was less than the revenue received from such Program
- 2 during such fiscal year.
- 3 (b) EXCESS REVENUE.—If the Secretary determines,
- 4 for any fiscal year, that the amount of Federal funds ex-
- 5 pended to carry out such Federal Direct Loan Program,
- 6 as described in subsection (a), during such fiscal year was
- 7 less than the revenue received from such Program during
- 8 such fiscal year, the Secretary shall use the revenue in
- 9 excess of the funds expended to carry out the Federal Pell
- 10 Grant Program under subpart 1 of part A of title IV of
- 11 the Higher Education Act of 1965 (20 U.S.C. 1070a et
- 12 seq.) for the succeeding fiscal year.

### 13 TITLE IV—SNYDER ACT

- 14 SEC. 401. RULE OF CONSTRUCTION REGARDING THE SNY-
- 15 DER ACT.
- Nothing in this Act, or an amendment made by this
- 17 Act, shall be construed to change or abrogate the Federal
- 18 Government's responsibilities under the Act of November
- 19 2, 1921 (commonly known as the "Snyder Act") (25
- 20 U.S.C. 13).